

## Message Text

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PAGE 01 ABU DH 01470 01 OF 03 170650Z  
ACTION SCA-01

INFO OCT-01 NEA-10 ISO-00 SCS-05 PPTE-00 VO-03 SIG-02  
MMO-04 /026 W

-----170654Z 034320 /12

R 170500Z MAY 77  
FM AMEMBASSY ABU DHABI  
TO SECSTATE WASHDC 6089

UNCLAS SECTION 1 OF 3 ABU DHABI 1470

PLEASE DISTRIBUTE TO: VO; SCS; PPT AND NEA

E.O. 11652: NA  
TAGS: CGEN, APER, ABUD  
SUBJ: "CONSULAR PACKAGE" FY-1979

REF: STATE 87841

### 1. FOLLOWING KEYED REF:

FY-76	FY-77	FY-78	FY-79
ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
10/1/75 TO 10/1/76 TO 10/1/77 TO 10/1/78 TO			
9/30/76	9/30/77	9/30/78	9/30/79

### ZSCHEDULE I - IMMIGRANT

VISAS

NEA UNITED ARAB

EMIRATES -

AMEMBASSY, ABU DHABI

1. IV'S ISSUED	0	45	57	70
2. IV'S REFUSED	0	2	3	5
3. TOTAL IV CASES	&35	&&47	60	75

&PROCESSED BY ABU HDHABI BUT ISSUED BY KUWAIT.

ABU DHABI BEGAN ISSUING IV'S IN PARIL 1977

&&INCLUDES 12 IV'S ISSUED BY KUWAIT PRIOR TO APRIL 1977

FY-76	FY-77	FY-78	FY-79
ACTUAL	EST.	EST.	EST.

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10/1/75 TO 10/1/76 TO 10/1/77 TO 10/1/78 TO			
9/30/76	9/30/77	9/30/78	9/30/79

### MAN-HOURS UTILIZED

AMERICAN:

4. FULL-TIME PERMANENT	624	700	700	800
5. TDY	0	0	0	0
6. PIT	0	0	0	0

7. SUB TOTAL AMERICANS 624 700 700 800

LOCAL:

8. FULL TIME PERMANENT 624 1000 1300 1300

9. TDY 0 0 0 0

10. PIT 0 0 0 0

11. SUB TOTAL LOCAL 624 1000 1300

1300

12. TOTAL IV MAN-HOURS 1248 1700 2000 2100

PCT OF TOTAL IV CASE S REQUIRING:

13. USE OF INTERPRETER 5 PCT 5 8 8

14. &THIRD COUNTRY CHECK 100 100 100 100

&IT IS UNLIKELY THAT UAE CITIZENS, WHO HAVE THE HIGHEST PER CAPITA INCOME IN THE WORLD, WILL BE IMMIGRATING TO THE U.S. IN SIGNIFICANT NUMBERS. ALL OF OUR IV APPLICATNS TO DATE HAVE BEEN THIRD COUNTRY NATIONS WHOSE APPLICATIONS REQUIRE THIRD COUNTRY CHECKS.

SCHEDULE II - NIV'S:

15. NIV'S ISSUED 2,137 &2,800 3,500 4,200

16. NIV'S REFUSED 113 160 200 240

17. TOTAL NIV CASES FY-76 2,250 FY-77 2,960 FY-78 3,700 FY-79 4,440

& ACTUAL ISSUANCE THRU APRIL, 1121, VERSUS 797 FOR SAME PERIOD LAST YEAR.

MAN-HOURS IUTILIZED AMERICANS

18. FULL TIME PERMANENT 850 900 1,000 1,200

19. TDY 100 150 200 200

20. PIT 0 80 0 0

21. SUB TOTAL AMIERCANS 950 1,135 1,200 1,400

MAN-HOURS UTILIZED -LOCALS

22. FULL TIME PERMANENT 832 1,456 1,700 2,600

23. TD Y 100 0 0 0

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24. PIT 0 0 0 0

25. SUB TOTAL LOCAL 932 1,456 1,700 2,600

26. TOTAL NIV MAN-HURS 1,882 2,591 3,000 4,000

27. NIV FEES COLLECTED\$3,154.50 4,000 5,000 6,000

28. BORDER CROSSING CARDS 0 0 0 0

29. CHREW LIST VISAS 4 &18 25 30

30. NAMES ON CREW LIST VISAS 127 &500 600 720

& FY-77 ESTIMATE BASED ON ACTUAL ISSUANCE OF 10 CREW LIST THROUGH APRIL 77.

354 NAMES HAVE BEEN CHECKED.

PCT OF TOTAL CASES REQUIRING:

31. INTERVIEWS 90 PCT 90PCT HU90PCT 90PCT

32. USE OF INTERPRETER 5 PCT 5 PCT 5 PCT 5PCT

33. &THIRD COUNTRY CHECK FY-76 90PCT FY-77 90PCT FY-78 90PCT FY-79 90PCT

&MOST NIV APPLICATNS ARE THIRD COUNTRY NATIONALS WITH LESS THAN FIVE YEARS RESIDENCE IN THE UAE.

SCHEDULE III - SPECIAL CONSULAR SERVICES

GEOGRAPHIC BUREAU: NEA

COUNTRY AND POST: UNITED ARAB EMIRATES, AMEMBASSY, ABU DHABI.

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ACTION SCA-01

INFO OCT-01 NEA-10 ISO-00 PPTE-00 SCS-05 VO-03 SIG-02

MMO-04 /026 W

-----170709Z 034518 /11

R 170500Z MAY 77

FM AMEMBASSY ABU DHABI

TO SECSTATE WASHDC 6090

UNCLAS SECTION 2 OF 3 ABU DHABI 1470

PLEASE DISTRIBUTE TO: VO: SCS; PPT AND NEA

34. AMERICAN CITIZEN

DEATHS	9	10	15	20
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35. ESTATE/PROPERTY

CLAIMS	1	2	4	5
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36. NATOARIALS	1,227	2,200	3,000	4,000
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37. WELFARE/WHERE-

ABUOTS.	17	20	25	35
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38. ARRESTS	3	5	10	20
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39. SEAMEN & SHIPPING	6	15	20	30
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40. OTHER AGENCY SER-

VICES	71	100	125	150
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41. TOTAL SCS CASES	1,334	2,352	3,199	4,260
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MAN-HOURS UTILIZED AMIERCANS

42. FULL TIME PERMANENT	550	650	800	950
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43. TDY	0	0	0	0
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44. PIT	0	0	0	0
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45. SUB TOTAL AMERICANS	550	650	800	950
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FY-76	FY-77	FY-78	FY-79
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LOCAL

46. FULL TIME PERMANENT	350	720	950	1,400
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47. TDY	100	0	0	0
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48. PIT	0	0	0	0
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49. SUB TOTAL LOCAL	450	720	950	1,400
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50. TOTAL SCS	1,000	1,370	1,750	2,350
51. TREASURY CHECKS FY-76 263	-	-	-	-
SCHEDULE IV - CITIZENSHIP - 0PASSPORTS				
52. PPT APPLICATIONS				
EXECUTED	133	450	500	560
53. PPT APPLICATIONS				
EXAMINED	133	450	500	560
54. FEE PASSPORTS ISSUED	133	450	500	560
55. NO FEE PPTS ISSUED	0	0	0	0
56. PPTS AMENDED OR				
EXTENDED	39	45	55	65
57. NEW REGISTRATION				
APPLICATIONS	800	850	900	950
58. REPORTS OF BIRTH	29	40	50	60
59. WITNESS TO MARRIAGE	4	5	6	8
60. WAIVER OF PPTS	0	0	0	0
61. SUB TOTAL PPT CASES	1,173	2,240	2,511	2,763
62. IDENTITY CARDS ISSUED	0	0	0	0
	FY-76	FY-77	FY-78	FY-79
63. TOTAL PPT CASES	1,173	2,240	2,511	2,763
&PPT'S ISSUED IN FY-77 THROUGH APRIL IS 205.				
MAN-HOURS UTILIZED - AMERICANS				
64. UFULL TIME PERMANENT	375	375	475	500
65. TDY	0	100	0	0
66. PIT	0	0	0	0
67. SUB TOTAL AMERICANS	375	475	475	500
6MAN-HOURS UTILIZED LOCAL				
68. FULL TIME PERMANENT	436	832	1,100	1,500
69. TDY	0	0	0	0
70. PIT	0	0	0	0
71. SUB TOTAL LOCAL	436	832	1,100	1,500
72. TOTAL PPT MANHOURS	811	1,307	1,575	2,000
73. AMERICANS REGISTERED 3/31/77	2,600			
AMERICANS CITIZEN RESIDENT.				
74. OFFICIAL	44	50	50	50
75. NON-OFFICIAL	3,800	4,000	4,500	5,000

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## SCHEDULE V

NEA, UNITED ARAB EMIRATES, AMEMBASSY ABU DHABI

FY-1976

HOURS GAINED	AMERICAN	LOCAL
OVERTIME	100	50
	FY-76	FY-77
	FY-78	FY-79
	AMERICAN	LOCAL
DETAILS	200	200
HOURS LOST		
DETAILS OUT		

STAFFING GAPS - &1,372

PROLONGED LEAVE - -

&SECOND CONSULAR FSL POSITION FOR ABU DHABI WAS AUTHORIZED 2/76.

POST HAD DIFFICULTY FILLING THE JOB WITH QUALIFIED EMPLOYEE.

SLOT WAS FILLED THROUGH PROMOTION WITHIN EMBASSY BUT FSL RESIGNED SIX WEEKS LATER TO GET MARRIED. POSITION WAS FINALLY FILLED 1/77.

NAE

UNITED ARAB EMIRATES, AMEMBASSY ABU DHABI

AMERICANS	VISAS	SCS	PPT	GENERAL	TOTAL
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76. AUTHORIZED	6.30.76	0	0	0	&1.5 1.5
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77. AUTHORIZED	3.31.77	0	0	0	&1 1
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78. FILED	3.31.77	0	0	0	1 1
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&SEE SECTION I. HALF-TIME CONSULAR OFFICER DEPARTED POST 24 MARCH 1977.

INCREASE/DECREASE:

79. REQUIRED FY 1978	0	0	0	0.5	0.5
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80. REQUIRED FY 1979	0	0	0	0	0
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ACTION SCA-01

INFO OCT-01 NEA-10 ISO-00 SCS-05 VOE-00 PPTE-00 SIG-02

MMO-04 /023 W

-----171132Z 037647 /11

R 170500Z MAY 77

FM AMEMBASSY ABU DHABI

TO SECSTATE WASHDC 6091

UNCLAS SECTION 3 OF 3 ABU DHABI 1470

PLEASE DISTRIBUTE TO: VO; SCS; PPT AND NEA

	FY-76	FY-77	FY-78	FY-79		
LOCALS	VISAS	SCS	PPT	GENERAL	TOTAL	
81. AUTHORIZED	6.30.76	0	.5	.5	2	3
82. AUTHORIZED	3.31.77	0	.5	.5	2	3
83. FILLED	3/31/77	0	.5	.5	2	3
INCREASE/DECREASE	0	0	0	0	0	0
84. REQUIRED FY-78	0	0	0	0	0	0
85. REQUIRED FY-79	0	0	0	1	#	1

SCHEDULE VI - FEDERAL BENEFITS, FRAUD, ETC.

NEA

UNITED ARAB EMIRATES, AMEMBASSY ABU DHABI

A. FEDERAL BENEFIT ACTIVITY	AMERICANS	LOCALS
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- NUMBER OF SSA REMIMBURSED 0 0  
- HOURS WORKED BY OCCUPANTS OF THESE  
POSITIONS ON WORK OTHER THAN  
FEDERAL BENEFITS 0 0  
- HOURS WORKED BY REGULAR(NON-REIMBURSED)  
CONSULAR EMPLOYEES ON FEDERAL BENEFITS 5 50

B. FRAUD INVESTIGATION  
OUTSIDE INVESTIGATIONS

1. NOT DONE

C. U.S. CITIZENS IN JAIL 3/31/77 1

D. SERVICES FOR INS

1. NUMBER OF REENTRY PERMIT EXTENSIONS FY-76 36

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2. NUMBER OF I-151 CARDS SURRENDERED 0

3. I-151 CARD INTERVIEWS LOST OR STOLEN 1

E. LOSS OF NATIONALITY CASES INCIPUDING

RENUNCREZDNKLEDD 0

F. FOUND PPT CASES PROCESSED 2

G. CONSULAR AGENTS NONE

H. CONSULAR STAFFING PATTERN

1 AMERICAN - ABU DHABI

2 FSL'S - ABU DHABI

1 FSL - DUBAI BRANCH OFFICE

I. THE EMBASSY BRANCH OFFICE IN DUBAI. 90 MILES NORTH OF ABU DHABI  
WAS OPENED IN JAN. 1976. ALTHOUGH IT IS A COMMERCIAL OFFICE, IT  
WAS AGREED THAT A NEED FOR CONSULAR SERVICES EXTISTED WITHIN THE  
AMERICAN COMMUNITY WHICH COMPRISE S APPROXIMATELY 2,500 OF THE  
COUNTRY'S 3,800 AMERICANS, OF THE TWO OFFICES ASSIGNED THERE  
ONE DID 50 PCT CONSULAR WORK, 50 PCT COMMERCIAL WORK. FROM OCT 1976  
WHEN ALL CONSULAR EQUIPMENT WAS ON HAND, UNTIL MARCH 1977, THE  
OFFICE PROCESSED 249 NOTARIALS, 8 REPORTS OF BIRTH, HANDLED 5  
DEATH CASES AND 2 ARRESTS. DUBAI IS A THRIVING PORT AND 8  
SHIPPING CASES WERE HANDLED. IN THE FIRST SIX MONTHS OF FY 77  
DUBAI ISSUED 93 PASSPORTS TO THE EMBASSY'S 56.

IN MARCH 1977, THE OFFICER WHO HANDLED THE CONSULAR WORKLOAD  
WAS TRANSFERRED TO BEIRUT AND WE HAVE BEEN INFORMED THAT NO  
REPLACEMENT WILL BE NAMED. THE REMAINING OFFICER HAS ENEITHER  
CONSULAR TRAINING NOR EXPERIENCE. EVEN IF HE HAD, HE IS MUCH  
TOO BUSY WITH COMMERCIAL WORK TO TAKE OVER THE CONSULAR JOB.  
THE COMMERCIAL HALF OF THE TRANSFERRED OFFICER'S WORKLOAD NOW  
REVERTS TO THE REMAINING OFFICER.

IN AN EFFORT TO BRIDGE THE GAP, AND TO CONTINUE SERVING  
THE AMERICA COOMMUNITY, AN EMBASSY OFFICER MAKES A WEEKLY  
TRIP TO DUBAI. AT THE MOMENT THIS JOB IS SHARED BETWEEN THE  
CONSULAR OFFICER AND THE FORMER CONSULAR OFFICER WHO WAS  
TRANSFERRED TO THE COMMERCIAL SECTION. THE LATTER ACTS AS  
BACK-UP TO THE FULL-TIME OFFICER WHEN SHE IS IN DUBAI,  
ALTHOUGH COVERAGE IS BASICALLY FOR URGENT CASES ONLY. IT IS

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LIELY THE WEEKLY TRIPS WILL FALL ENTIRELY TO THE PRIMARY CONSULAR OFFICER WHEN THE CURRENT BACK-UP OFFICER IS REASSIGNED THIS FALL.

EMERGENCY TRIPS TO DUABI ALSO TAKE THE OFFICER AWAY FROM THE EMBASSY OF COURSE. (THERE HAVE ALREADY BEEN TWO DEATH CASES SINCE THE EMBASSY BEGAN TO COVER FOR DUBAI). THE PRESENT "CIRCUIT-RIDING" ARRANGEMENT MEANS A MINIMUM OF ONE DAY PER WEEK IS SPENT OUT OF THE EMBASSY OF WHICH 4 1/2 HOURS ARE SPENT DRIVING BACK AND FORTH.

EXPONENTIAL INCREASES IN THE CONSULAR WORKLOAD DUE TO THE EVER-EXPANDING AMERICAN POPULATION, THE GROWING DEMAND FOR NIV'S AND THE RECENTLY BEGUN IV OPERATION MAKE IT IMPOSSIBLE FOR THE CONSULAR OFFICER IN ABU DHABI BOTH OTO MEET DEMANDS HERE AS WELL AS COVER DUBAI. OUT ACTUAL WORKLOAD FIGURES FOR FY 77 THROUGH APRIL ARE FAR AHEAD OF LAST YEAR'S FOR THE SAME PERIOD. IT APPEARS THE FIGURES WE PROJECTED IN LAST YEAR'S CONSULAR PACKET FOR FY 78 WILL BE ACHIEVED OR SURPASSED THIS FISCAL YEAR.

THE PERMANENT LOSS OF DUBAI VICE-CONSUL WILL HAVE A SERIOUS EFFECT ON THE ENTIRE RANGE OF CONSULAR SERVICES; IT WILL IMPACT PARTICULARLY ON THOSE SERVICES TO AMERICANS AT A TIME WHEN CONGRESSIONAL MANDATES REQUIRE GREATER ATTENTION TO US CITIZENS ABROAD. LOSS OF THIS POSITION AUTOMATICALLY REDUCES CONSULAR AVAILABILITY IN THE EMBASSY BY 20 PCT AND IN DUBAI BY MORE THAN 80 PCT . THE EMBASSY THREFORE FEELS THAT IT IS IMPERATIVE THAT THIS POSITION BE REINSTATED.

WE ARE PROJECTING THE NEED FOR AN ADDITIONAL FSL POSITION BY FY 1979 WHICH WAS NOT RELFLECTED IN THE PARM SUBMISSION. ANALYSIS OF THE WORKLOAD INDICATES A MUCH GREATER RATE OF INCREASE THAN OUR EARLIER FIGURES HAD SUGGESTED. ACTUAL COUNTS FOR THE FIRST HALF OF FY-77 SHOW A CONSULAR LOAD FAR IN EXCESS OF LAST YEAR'S FIGURE.

DICKMAN

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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
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**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/833ebe92-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
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22 May 2009  
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